

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
INRE-00 ACDE-00 /026 W
-----013366 211818Z /40
P 211748Z JUN 78
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 1184
INFO AMEMBASSY MOSCOW
USMISSION USNATO

S E C R E T SECTION 01 OF 02 GENEVA 09467

EXDIS

USSALTTWO

E.O. 11652 : XGDS-1
TAGS: PARM
SUBJECT: COMMENTS ON PLENARY, JUNE 21, 1978
(SALT TWO-1789)

REF : A. SALT TWO 1791 B. SALT TWO 1790
C. SALT TWO 1792 D. SALT TWO 1783

1. AT JUNE 21 PLENARY, SEMENOV'S STATEMENT (REFTEL A) ADDRESSED CRUISE MISSILE RANGE DEFINITION, STRESSING THAT SPECIFIC OBLIGATIONS OF THE TREATY APPLY TO ANY LONG-RANGE CRUISE MISSILE AND THAT RANGE DEFINITION AS WELL AS CRUISE MISSILE DEFINITION IN GENERAL MUST BE CONTAINED IN TREATY VICE PROTOCOL. STATING THAT IN SOME CASES US AND SOVIET VIEWS ON CRUISE MISSILE RANGE APPEAR CLOSE OR COINCIDENT, SEMENOV POSED SPECIFIC QUESTIONS RE US JUNE 14 PLENARY STATEMENT DEALING WITH CORRELATION BETWEEN MAXIMUM SYSTEM OPERATIONAL RANGE AND DISTANCE COVERED WITH DELTA APPLIED, MEANING OF FULL SYSTEM DESIGN MODE, ADDITIONAL DISTANCE COVERED BY DELTA AND FUEL RESERVE (FLYING UNDER AVERAGE

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CONDITIONS) AND BASING MODE OF ANTI-SHIP CRUISE MISSILES.

2. MY STATEMENT (REFTEL B) REAFFIRMED US POSITION OF COUNTING ALL MYASISHCHEV TYPE AIRPLANES UNTIL FRODS ARE PROVIDED OR THEY ARE DISMANTLED, DESTROYED, OR OTHERWISE CEASE TO BE SUBJECT TO SUCH LIMITATIONS.

3. AT POST-PLenary :

(A) SEMENOV ELABORATED ON PLENARY QUESTIONS RE CRUISE MISSILE RANGE (TEXT REFTTEL C);

(B) SEMENOV, DISCUSSING SECOND U.S. PLENARY STATEMENT OF JUNE 14 (REFTTEL D), CITED AGREED REFERENCES TO ARTICLE XIV AND JOINT STATEMENT TO FURTHER LIMITATIONS AND REDUCTIONS BUT AGREED PROTOCOL NOT PRECEDENTIAL.

(C) I NOTED AGREEMENT ON PROHIBITION OF DELIBERATE CONCEALMENT MEASURES IN ARTICLE XV. I SAID THIS PROVISION PROHIBITS, AMONG OTHER THINGS, DELIBERATE DENIAL OF TELEMETRIC INFORMATION WHICH WOULD IMPEDE, BY MEANS SUCH AS ENCRYPTION, VERIFICATION OF COMPLIANCE WITH THE PROVISIONS OF THE AGREEMENT. I NOTED THAT THIS WAS LAST DISCUSSED BETWEEN HEADS OF DELEGATION ON MAY 18, STRESSED THAT U.S. ATTACHES GREAT IMPORTANCE TO THE MUTUAL UNDERSTANDING ON THIS ISSUE, AND SAID U.S. BELIEVES IT SHOULD BE RECORDED FORMALLY. ACCORDINGLY, I GAVE SEMENOV TEXT OF COMMON UNDERSTANDING WHICH U.S. PLANNED TO TABLE IN DRAFTING GROUP: "THE SIDES AGREE THAT THE NEGOTIATING RECORD REFLECTS THE COMMON UNDERSTANDING THAT, ALTHOUGH EACH SIDE IS FREE TO USE VARIOUS METHODS OF TRANSMITTING TELEMETRIC INFORMATION DURING TESTING, THE SIDES ARE OBLIGATED NOT TO ENGAGE IN DELIBERATE DENIAL OF TELEMETRIC INFORMATION, SUCH AS THROUGH THE USE OF TELEMETRY ENCRYPTION, WHICH IMPEDES SECRET

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VERIFICATION OF COMPLIANCE WITH THE PROVISIONS OF THIS TREATY." SEMENOV SAID: "I BELIEVE WE DO HAVE A MUTUAL UNDERSTANDING ON THIS QUESTION, AND THAT WE HAVE REACHED IT AS A RESULT OF LENGTHY AND THOROUGH DISCUSSIONS. AS FOR THE PROPOSED TEXT YOU HAVE GIVEN ME TODAY, I WILL NOT AT THIS POINT EXPRESS ANY CONSIDERATIONS. WE WILL DISCUSS IT IN OUR DELEGATION AND WILL STATE OUR VIEWS IN DUE COURSE."

4. HIGHLIGHTS OF OTHER POST-PLenary CONVERSATIONS :

ROWNY/BELETSKY

WHEN ASKED WHICH AIRCRAFT THE SOVIETS HAD IN MIND EQUIPPING FOR LONG-RANGE CRUISE MISSILES, BELETSKY SAID THAT THEIR FIFTH AGREED STATEMENT TO ARTICLE II.3 WAS MEANT TO COVER B-52S. WHEN PRESSED AS TO WHICH SOVIET BOMBERS THE SOVIETS INTENDED TO EQUIP WITH LONG-RANGE CRUISE MISSILES, BELETSKY AVOIDED AN ANSWER. ROWNY SAID THAT B-52S WERE COVERED UNDER THE THIRD AGREED STATEMENT. BELETSKY REMARKED THEIR PROPOSED STATEMENT WAS NECESSARY BECAUSE OUR EXTERNALLY OBSERVABLE FEATURES MIGHT NOT BE ADEQUATE. THE SOVIET SIDE, HE SAID, WANTED TO BE CERTAIN THAT THE

ADEQUACY OF OBSERVABLE DIFFERENCES PROVIDED B-52S WOULD
BE AGREED UPON THROUGH CONSULTATIONS.
JOHNSON/SHCHUKIN
SHCHUKIN ASKED QUESTIONS SIMILAR TO THOSE CITED REFTTEL C.
HE ALSO ASKED, "WHY DO YOU PROPOSE A DELTA FOR RANGE AND
THEN ADD ANOTHER DELTA FOR FUEL RESERVE? WHY NOT COMBINE
THEM?" SHCHUKIN INDICATED THAT A DELTA OF 15 PERCENT
MIGHT APPLY TO A SHORT RANGE (300 KM) CRUISE MISSILE AT-
TACKING A MOVING TARGET BUT STATED THAT A DELTA OF 2 OR

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S E C R E T SECTION 02 OF 02 GENEVA 09467

EXDIS

USSALTTWO

JOHNSON/SHCHUKIN
SHCHUKIN ASKED QUESTIONS SIMILAR TO THOSE CITED REFTTEL C.
HE ALSO ASKED, "WHY DO YOU PROPOSE A DELTA FOR RANGE AND
THEN ADD ANOTHER DELTA FOR FUEL RESERVE? WHY NOT COMBINE
THEM?" SHCHUKIN INDICATED THAT A DELTA OF 15 PERCENT
MIGHT APPLY TO A SHORT RANGE (300 KM) CRUISE MISSILE AT-
TACKING A MOVING TARGET BUT STATED THAT A DELTA OF 2 OR
3 TIMES THE DISTANCE FROM THE LAUNCH POINT TO THE TARGET
WOULD BE TOO GREAT.

ELDREDGE-LEMON/BEKETOV-KOUKLEV
SOVIETS CONTINUED TO ASSERT THEY DO NOT UNDERSTAND MSOR
DEFINITION BUT UNDERSTAND RANGE ALLOWANCE DEFINITION.
THEY REPEATEDLY EXPRESSED DESIRE TO FIX RANGE DEFINITION
QUANTITATIVELY AND BEKETOV ARGUED FOR FINITE QUANTITY FOR
FUEL RESERVE.

5. NEXT PLENARY, THURSDAY, JUNE 29, 1978. EARLH

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